



Issues with Current Jail

- Extensive Study consisting of statistics and future prediction
 - Our jail is currently well beyond capacity
 - Our jail population will likely increase in the future.
 - Current location is limited by space to grow/existing parking is inadequate.
 - Current jail will not meet our current needs even if renovated.
 - Cannot expand cell capacity in current building.
 - We have no space for programming, training, exercise, storage

Existing Jail Issues

- Smallest Oldest Jail in the State
 - 22 bed Jail
 - Electrical, Plumbing, Heating, Doors/Locks, Structure, all in need of replacement
- Average daily Population 33 (pre-covid)
- No Room for Programing, Rehabilitation
- Limited housing limits adherence to inmate classification
- No positive pressure rooms for illness/quarantine
- Unsafe for staff as structure has blind areas everywhere



Existing Jail Issues

- Current Issues that need to be addressed:
 - Pipes Breaking
 - Ceiling leaks
 - Cracks in walls
 - Door Locks antiques with no current parts
- The jail is literally falling apart.
- Any Upgrades would potentially be a “Substantial Remodel” requiring the facility to be brought up to current code.
 - Program Space
 - Exercise Space
 - Adequate Medical Space
 - Cell and Dayroom Size
 - Fire suppression system



What are we doing now

- 22 bed jail operating at 33 inmates average daily population (Pre Covid)
 - Huber inmates that are non-violent get to serve sentence at home (electronic monitoring)
 - Not serving arrest warrants
 - Court takes jail capacity/limitations into consideration when sentencing inmates
 - Discourage holds on pretrial inmates. (encourage signature bonds)
 - Discourage Probation Holds
 - Risk
 - Example of 4th offense OWI getting into an accident and killing a family of 4
 - Local TV stations compare Brown, Door, Manitowoc County policies with Kewaunee County and all other counties would have had the person incarcerated





Important Detail

- **Jail Capacity should be 80% of total beds available!** This is to allow for classification of inmates.

Work Release

Medium Security

Maximum Security

Female Vs Male in all
classifications

Project History

- Justice and Jail Analysis Date: April 6th, 2016
 - Limitations of our facility
 - Liability report says we are **Undefendable** because of our physical layout and inability to directly monitor.
- Planning of New Institutions Workshop Date: January 12th, 2017
- County Board Approval to move to Phase I - Date: January 22nd, 2019 Cost \$ \$60,700.00
 - Contract with Venture to preform Justice Center Study.
 - Creation of Public Safety Study Committee
 - Date: April 8th, 2019
- Phase I Regular Meetings with Public Safety Study Committee
 - County Board Approval to move to Phase II – Date; August 20th, 2019 Cost \$ 67,100.00

Members of Public Safety Facility Study Committee

- Original Members
 - Bob Weidner (Replaced by Chair Dan Olson)
 - Doak Baker
 - Gary Paape
 - John Mastalir
 - Tom Romdenne
 - Doug Doell
 - Scott Feldt
 - Matt Joski
 - Chris VanErem
 - Jeff Wisnicky
 - Anne Kulhanek (Citizen member, Replaced by Bob Weidner)
 - Nancy Thelen (State DOC Inspector)
 - John Cain (Consultant)
 - Jeff Dorner (Citizen member)
 - John Papich (Citizen member)
 - Sandi Christman (City of Kewaunee Mayor, Replaced by Jason Jelinek)

Phase I

- Needs Assessment Study Overview
 1. Criminal Justice System: Overview, Data, Assessment
 2. Operations & Processes
 3. Best Practices
- Venture Architects
 1. Physical Assessment
 2. Physical Structure/ Operational Requirements
 3. Potential Action Plans & Recommendations
 4. Needs Assessment Report

Phase II

- Operational & Architectural Program
 1. Physical Requirements
 2. Alternatives
 3. Final Architectural Program
 4. Construction & Project Budgets
 5. Staffing Plan & Budget

7 Options were considered and narrowed down

- Option 1 Abandon Jail
- Option 2 Remodel Public Safety Building
- Option 3 Addition and Remodel Onsite
- Option 4 New Jail (only) Onsite
- Option 5 New Safety Building (Jail, Sheriff, 911) Onsite
- Option 6 New Jail Only Offsite
- Option 7 New Safety Building (Jail, Sheriff, 911) Offsite

Phase II limited Scope to 4 Options

- **Option 1**

- Abandon Jail /Rent Beds
 - Add 2 additional Staff members for daily transports
 - Relocate Dispatch to another building
 - Requires new arrests to be booked out of County / impacts all local police departments.
 - Eliminates / complicates opportunities for Huber work release placing additional strain on families.
 - Drastically limits potential for programming to reduce recidivism.
 - Still responsible to provide medical care for inmates
 - **THIS IS ONLY RELEVANT IF THERE ARE AVAILABLE RENTAL BEDS!**
 - While a short term solution, it places Kewaunee County's future in others' hands with no guarantee for future contracts (high-risk inmates, treatment, programming).
 - If a decision to reenter the Jail Business in the future it would be difficult (cost of inflation, Staff Training, etc.
 - Total Cost for 20 years \$28,319,131 This cost is reoccurring and unpredictable for eternity

Phase II limited Scope to 4 Options

- **Option 4**

- New 52 bed Jail (expandable to 85 beds) in the current location
- 3 story building Sheriff's Office remains in the courthouse
- Demolish existing jail.
- Inmates would have to be held out of county during construction (18 Months)
- Requires acquisition of property for parking lot
- Secure connection between jail and existing courthouse.
- Staffing must increase significantly for a 3 story jail/dispatch center.
- Total Cost \$24,769,468 - \$27,376,780 for the structure

Phase II limited Scope to 4 Options

- **Option 5**

- New 52 bed jail (expandable to 85 beds), Jail Support, Sheriff's Department, and 911 Communication
- 4 story building built on the site of the current jail.
- Requires land acquisition for additional parking
- Demolish existing jail.
- Inmates would have to be held out of county during construction (18 Months)
- Requires acquisition property for parking lot
- Secure connection between jail and existing courthouse.
- Additional Staff Required for 4 level design.
- Limits future growth and expansion for functions: Jail, Sheriff, Courthouse
- Total Cost \$32,190,158 to \$35,578,596

Phase II limited Scope to 4 Options

- **Option 7 Recommended by Jail Study Committee Date June 16, 2020**
- New 52 bed jail (expandable to 85 beds), Jail Support, Sheriff's Department, and 911 Communication
- Build on open field South of the County HHS Building and inside the City of Kewaunee
- One story Building
- Single story design less expensive
- Design will maximize operational efficiencies well into the future.
- Building is designed for future expansion of Sheriff/Jail and other County Departments
- Most efficient use of County staffing resources.
- Most expensive first cost option / Savings far outweighs short term costs
- Total Cost \$32,108,443 to \$35,488,280

Phase 2 Revision by Jail Study Committee

- Concerns over capital cost
- Reevaluate scope of option 4
- **Recommendation**
 - Removal of Sheriff's Department offices
 - Removal of Garage and evidence facility
 - Scale back as much as possible without jeopardizing effectiveness

New Cost Estimate \$20,280,000

Phase 2 Revision by Jail Study Committee

**Jail Study Committee recommended
Moving the Jail Study to Phase 3**

Phase III

- Schematic Design/ Site Analysis/ Security Design
 1. Architectural Floor Plans
 2. Site Plan
 3. Interior & Exterior Renditions
 4. Updated Construction and Project Cost Estimates
 5. Updated Preliminary Staffing Plan and Budget
 6. Life Cycle Costs Analysis
 7. Design & Construction Schedule

3 Phase Jail Project was anticipated to be a 6 Month Project

- Members of the County Board, the public, and stakeholders (Sheriff's Dept, City Officials) were involved in the study committee.
- Moving along deliberately enabled everyone to stay up to date with the progress.
 - Intentional breaks for the purpose of education and approval to progress.
 - These breaks were intended to be pauses and educational meetings so there is no need to reeducate what has been covered.
- Briefings were made to the county board after each phase was completed.

State has been allowing us to operate because we are working on a solution. If we don't build a new jail they will mandate upgrades!

- Money will not address the deficiencies of the jail
- Any substantial remodeling will mandate compliance to State Correctional Requirements (DOC 350 i.e. ADA compliance, Programming, Recreation)
- If we invest money in the jail we will still not have:
 - Programming space
 - More than 22 cells (will likely lose cells)
 - Adequate Dispatch Space
 - Separation of Dispatch and Jail

Property Tax Impact (Paul Kunesch)

Based on 1,000,000 operating cost and 21,000,000 Jail

- Jail Construction 86 cents per 1000 of assessed value
- Operating Cost 60 cents per 1000 of assessed value
- Impact on \$100,000 Taxable Home \$145.43 for Both Construction and Operating Cost

Options: Hope a State Prison Comes and Add a Wing on to It.



- **State Inmates can't be mixed with county inmates (Prison vs Jail)**
- State employees and county employees are not the same and can't work both jobs.

Options Moving Forward



Remain	<p>Remain Status Quo</p> <ul style="list-style-type: none">• Respond to state mandates in current jail• Gamble liability on “Undefendable” facility
Reconvene	<p>Reconvene Study Group</p> <ul style="list-style-type: none">• Reevaluate current recommendation
Approve	<p>Approve Phase III</p>